# Workforce Investment Act Youth Program Review Program Year 2013

# Issued to:

Pittsylvania County Community Action

Martinsville/Henry County Out-of-school Youth

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Prepared by:

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#### **OVERVIEW**

The Henry County and Martinsville City Area is a moderate geographic area that is comprised of rural communities in addition to suburban and city communities with limited employment opportunities. Many of the residents seek employment and training opportunities outside of a 30 mile radius from their communities in order to expand their opportunities for self sustainability and skill enhancements. The community receives workforce development services through the Comprehensive Virginia Workforce Center-Martinsville location. The Martinsville Center location collaborates with other state and non-profit agencies with representatives from each of the agencies available in one location for the convenience of the citizens within the various communities. The community also receives personalized Business Services for the area employers from representatives within the center in addition to the Martinsville/Henry County Chamber of Commerce and the West Piedmont Workforce Investment Board. The Martinsville/Henry County Virginia Workforce Center averages 1,940 visitors monthly.

The Pittsylvania County Community Action operates the Workforce Investment Act Out-of-School Youth program that serves youth from the ages of 14 through 21 and is located at the Virginia Workforce Center in Martinsville, VA.

## Purpose of the Review

On May 16 through May 18, 2014 The Programming Team of the West Piedmont Workforce Investment Board (WPWIB) conducted the required annual compliance review of the Youth WIA program operated by Pittsylvania County Community Action for Program Year 2013. The purpose of the review was to determine whether procedures are in place to ensure compliance with the Workforce Investment Act, and to identify areas in which technical assistance is needed to ensure continuous improvement.

As part of the review, the team covered three major areas: eligibility, provided services, and outcomes. Good practices are included to highlight activities the review team commends the local area for providing.

The following pages include detailed information on the findings in the three major areas from the annual compliance review. For each area, the report may include findings, concerns, and considerations. If the review team identified a finding or concern, then a detailed description and required action/recommendation is provided. For the purpose of this report the following describes the difference between findings that require action and concerns with recommendations.

- <u>Finding</u>: Findings indicate that the area is out of compliance with current federal laws/regulations or state and local policies. To ensure compliance, each finding has a required action. Local areas must provide a corrective action plan for all findings.
- <u>Concern</u>: Concerns identify a potential risk to the local area and may result in a future finding if the issue is not addressed. Although this does not indicate that the local area is out of compliance, recommendations are provided to improve services to the local area.
- Consideration: Considerations indicate an area identified that would be a benefit to the local area.

## **Summary of Review**

# Out-of-School Youth

General Eligibility	Income Eligibility	Youth Barrier	Ten Elements	Case Management	Assessments	ISS
85%	75%	92%	33%	64%	88%	69%

Pass Rate by Review Category

VaWc	Supportive Services	Occupational Skills Training	Work Experience Internship OJT	Closure Exit	
51%	33%	68%	85%	91%	

Pass Rate by Review Category

#### 1. Good Practices

1.1 WPWIB commends the Pittsylvania County Community Action OOY for working diligently to address and resolve the issues that the entire WPWIB17 region was facing after 3 years of continuous failure of the Literacy/Numeracy common measure.

## 2. Programmatic

#### 2.1 Explanation of Area of Review

VCCS recommends that local area monitors attempt to review twelve files from each funding stream in order to recognize any patterns and possible issues. Twelve out-of-school youth participant files were reviewed to ensure compliance with provisions of the WIA and other applicable laws and regulations.

Case Managers were given the flexibility to select the participant files that were reviewed for each program.

#### 2.2 Findings

#### 2.2.1 Eligibility

Six participant files reviewed were found with insufficient documentation to verify required income, general eligibility items and/or youth barriers.

- 2 revealed insufficient documentation to verify birth date and citizenship.
- 3 revealed income/family size were incorrectly calculated and documented due to missing or incomplete information.
- 1 revealed insufficient documentation to verify youth barrier.

(See Attachment B: Explanation of Findings and Concerns for specifics on these findings.)

WIA and 20 CFR Part 652 establish general and specific eligibility criteria for participants. Local workforce investment areas are required to verify and document the eligibility of all participants served with WIA funds. In instances where inconsistency in documentation is eligibility related, the local workforce investment area is subject to the increased potential of questioned and/or disallowed costs. It is imperative for case managers to adhere to LWIA policy or guidance on eligibility and adequately document all determinations with LWIA accepted documentation. Acceptable documentation relating to income eligibility can be found on the VCCS Workforce Services website under "Virginia WIA Eligibility Guidelines" (http://www.vccs.edu/Portals/0/ContentAreas/Workforce/VWN/Eligibility verify%20documentation.pdf").

#### Required Action:

The PCCA must obtain the necessary documentation to support the identified eligibility requirements. Eligibility documentation must be submitted to the WPWIB by Friday **June 27, 2014**.

If the documentation cannot be obtained and the participant is found to be in-eligible, the local area must notify the VCCS and take the necessary steps to reimburse the WIA program for any funds incurred on the participant.

## 2.2.2 Missing and/or Incomplete Documentation

Examples of missing and/or incomplete documentation noted during the participant file review were:

 Missing documentation to support 10 elements- leadership development, alternative school enrollment, and occupational skills training. (See Attachment B: Explanation of Findings and Concerns for specifics on this finding.)

# **Required Action:**

Ensuring that the participant files contain the necessary documents is essential towards maximum case management and positive performance outcomes. Case managers and management must take care to ensure that all program documentation is completed and signed as required prior to eligibility determination and any dispensation of services.

# 2.2.3 VaWC Discrepancies

Eight participant files revealed VaWC discrepancies and failure to appropriately align the VaWC client record with program delivery. Examples of this are as follows:

- Activities extending beyond the limitations noted in VWL 11-02. Service codes need to reflect VWL limitations. If services are still being provided beyond activity time limit, the activity dates may be extended but the extensions to projected end dates need to be documented through VOS case notes.
- Missing service activity codes in VaWC (ex., Supportive Service, Work Experience, Assessments). VOS activities must align with program services provided.
- Placement of participants into VaWC activities that are not supported by documentation in the file.
- System closed activities due to lack of case manager activity in VaWC and timely management of the file.

(See Attachment B: Explanation of Findings and Concerns, for specifics on these findings.)

As stated in **VWL 10-02**, "it is important that service providers are held accountable for aligning program delivery with program results, i.e. common measures. Data entry and tracking in VaWC related to participant's services and reports must be timely, relevant, accurate and consistent. Entering participant data in VaWC is critical to ensure that performance is reported accurately."

#### Required Action:

PCCA must review the application of VWL #11-02, WIA Service Code Definitions and Limitations with service provider management and case managers to ensure that service codes are appropriately entered into the system and accurately reflect participant activities and services received. PCCA must review these participant cases and make or delegate to WPWIB the appropriate corrections to be updated in VaWC by Friday June 27, 2014.

#### 2.2.4 Assessments

Seven participant files reviewed demonstrated an inconsistency in the administration of assessments and the supporting documentation in both the file and the VaWC system.

- Dates on Activity Services do not match the file record that is placed in the participants file.
- Missing copies of assessments in participants file.

(See Attachment B: Explanation of Findings and Concerns, for specifics on these findings)

As stated in **VWL 10-02**, "it is important that service providers are held accountable for aligning program delivery with program results, i.e. common measures. Data entry and tracking in VaWC related to participant's services and reports must be timely, relevant, accurate and consistent. Entering participant data in VaWC is critical to ensure that performance is reported accurately."

#### Required Action:

HCPS must review the application of VWL #11-02, WIA Service Code Definitions and Limitations with service provider management and case managers to ensure that service codes are appropriately entered into the system and accurately reflect participant activities and services received.

PCCA must review these participant cases and make or delegate to WPWIB the appropriate corrections to be updated in VaWC by Friday, **June 27, 2014**.

#### 3.3 Concerns

#### 3.3.1 **ISS Goals**

Twelve participant files reviewed demonstrated Individual Service Strategy goals and objectives that did not always align with the participant's needs or the services they actually received. In some cases, the goal descriptions entered into VaWC ISS read more like an objective assessment of the client's situation and not a description of the client's goals and steps for achieving those goals.

(See Attachment B: Explanation of Findings and Concerns for specifics on these findings.)

The ISS should serve to document participants' needs and goals, as well as the services provided to help them to attain their goals and allow an

individual to be more employable. For those participants who have been identified as basic skills deficient, the Individual Service Strategies should include a goal and outline specific activities to help them improve those skills.

# Recommendation:

Case managers should clearly identify goals with objectives and related activities in the IEP/ISS and align them with activities and services to improve outcomes for the individual.

#### 3.3.2 Case Notes

Eleven of the youth files reviewed were found to have concerns with case notes.

- Participant contact and notes were not always monthly, per local policy.
- Notes did not provide sufficient information to follow participant activities and progress.
- Case notes showed a delay in entry of notes into VaWC with more that 14 days between the Contact date and Create date.

(See Attachment B: Explanation of Findings and Concerns for specifics on these findings.)

#### Recommendation:

Keeping well documented case notes is an essential part of case management. This demonstrates that participants are receiving adequate contact and assistance in successfully achieving their goals. In addition, it provides a written record of services and work with an individual should the case manager change or if the individual returns to the program at another time.

#### 3. Next Steps

Complete as directed information listed in Findings and Concerns in the previously written documentation.

# **Attachment A: Sample Corrective Action Plan**

The corrective action plan must be submitted within 30 days of receipt of the findings report provided by VCCS. The plan must be signed and dated by the local area Executive Director.

Required Actions	Corrective Action	Expected Completion Date
Programmatic		
		We have placed
		calls to Social
		Services and
		faxed the names
		and numbers to
		see if they will release the
	Current AD/DW staff will continue	information.
	to attempt to correct any eligibility	Upon receipt of
	issues. Youth Program transferred	information, we
2.2.1 Eligibility	to another agency.	will place In files.
-		Upon receipt of
2.2.2 Missing and/or Incomplete	Current AD/DW staff will continue	requested
Documentation	to attempt to obtain documents.	information.
	Current AD/DW staff will continue	
	to attempt to correct	
2.2.3 VaWC Discrepancies	discrepancies.	u u
	Current AD/DW staff will continue	
2.2.4 Assessments	to improve job performance.	u u

Concerns	Corrective Action	Expected Completion Date
Programmatic		
	Program transferred to another	
3.3.1 ISS goals	agency.	
	Program transferred to another	
3.3.2 Case Notes	agency	

Everlena Ross

Name of 0	Contracted	Provider I	Representative (	(print):

Signature of Contracted Provider Representative:

Date: 6-37-14

# **ATTACHMENT B:**

# Martinsville Henry County OSY

USER NAME	NAME	PERFORMANCE OUTCOME REVIEW	CORRECTED ?
1666701	Kendra Cabiness	No documentation of Leadership development.	
	We had     implement a     PIP plan for	Activity Service Code; #412 Objective Assessment extended past 30 days.	
	future improvemet	There are 3 Objective Assessment Activities entered into VOS, only 1 date matches the Career scope, none of the other dates match anything in file.	
		ISS does not reference assessments	
	Martinsville youth	Occupational Skills Training Activity code #410 Leadership Development and activity code #412 Objective Assessment are extended past 30 days.	
	program was stopped on 12/31/2013	, 1 <b>-2 c., 3</b>	
1232833	De'Erica Hairston	Verification of receiving Social Services cannot be verified with a self-attestation.	
	Martinsville youth program was stopped on 12/31/2013	Case note titled "Audit Findings" is dated 03/22/2013 and prior case note titled "2nd Quarter Follow-up" is dated 12/17/2012, next one is titled "1st Quarter Follow-up" dated 10/05/2012, and next one is titled "WIA Deleted Case Closure" dated 07/17/2012, and final one is titled "Closed Case" and dated 04/17/2012. Activity code #410 Leadership Development extended past 30 days.	
		There are 2 Objective Assessment Activities entered into VOS, none of the dates match anything in file.	

	Moving forward all	Assessments are not referenced in the ISS	
	activity codes will be entered in VWC	Activity code #410 Leadership Development is extended past 30 days. Client received Child Care Assistance.	
	We had implemented a PIP	Client received childcare assistance and a Needs Analysis	
	for future improvement.	Form was not completed for client. There also is not an Activity code in VOS assigned to this service.	
	improvement.	Employment was not gained from the OJT	
1080682	Shamika Dillard	Birth Certificate verification form is not valid.	
1000002	Youth brought in		
	copy of birth certificate	No activity codes assigned for Leadership Development.	
	Sec. systems	ISS needs to include all goals connected to Activity Services to	
	We had implemented a PIP	include Leadership Development and an Employment goal.	
	for future improvement.	CRC and Leadership Development Activity Services are missing.	
		Work Experience Performance Evaluations were not performed or placed in the file.	
		perjointed of placed in the fire.	
1618460	Terrell Martin	Not enough description and supporting documentation on Leadership Development activities.	
	Case note is in file.	Case note titled "Attempted to Contact" dated 2/5/2014 and	
	Martinsville youth	prior case note titled "Attended Workshop" dated	
	program was stopped on	12/18/2013; more than 30 days apart.	
	12/31/2013	No objectives were assigned to any of the goals in the ISS. It is	
		necessary to show what will be the steps taken to achieve the goals.	
	This was on error	Missing documentation in file to support transportation	
		assistance. Client was actually provided a transport service to take him to and from his home to a Leadership Workshop at	
		the center. The student did not receive any Monetary amount	

1716038	CeCe Hamlett  Case note and sign in sheets document leadership workshops	Low Income verification was received approximately a month after enrollment date.  No documentation of Leadership development.  Case note titled "Attempted to Contact" dated 2/28/2014 and prior case note titled "Updated code 414" dated 12/30/2013; more than 30 days apart.  ISS needs to include all goals connected to Activity Services to include Leadership Development and an Employment goal.	
1642351	Sonora Logan Martinsville youth program was stopped on 12/31/2013 that why there is a gap between the case notes	No documentation of Leadership development, tutoring, and Adult Education training.  Case note titled "Attempted to Contact" dated 2/5/2014 and prior case note titled "Reminder Text" dated 12/18/2013; more than 30 days apart. Case note titled "Come to the office" entered outside the timely data entry rule (14 days) contact date of 7/31/2013 creation date of 8/2/20013.  Activity Service code dates do not match the dates on the actual tests in file.  No objectives were assigned to any of the goals in the ISS. It is necessary to show what will be the steps taken to achieve the goals.  ISS needs to include all goals connected to Activity Services to include Leadership Development and an Employment goal.	

# Martinsville Henry County OSY

USER NAME	NAME	PERFORMANCE OUTCOME REVIEW	CORRECTED ?
1187788	Chelsea R. Baker	VaWC verification for Snap Benefits as Self Certification. Form in file for verification of Snap Benefits does not list the participant to be on the case.	
	Case note		
	documents	Documentation needed for verification of activities provided	

	leadership	for Leadership Development and Occupational Skills.	
	development	)	
		Case note entered outside of timely data entry rule (14 days) contact date 6/20/13 create date 7/10/13.	
		Contact date 0/20/13 create date 7/10/13.	
	The Martinsville	30 day lapse case note. No note for the month of January	
	youth program was	2014.	
	stopped 12/31/2013	Activity 434 extended without a case note description per VWL	
		11-02. Participant is still active in this activity that is not an	
		inactive activity per VWL 11-02.	
		Participant remains BSD but there is not tutoring activity nor	
		case notes documenting tutoring is being provided.	
		ISS references TABE scores were raised but assessment upon	
		enrollment are not listed.	
		Activity for Supportive Service provided for Transportation	
		withno documentation in file to support this service. Case	Í
		notes also reflect supportive service provided	
	LMI Information was		
	placed in file for occupational Skills		
	Training	LMI is missing in file for Occupational Skills Training.	
		At enrollment into Occupational Skills Training Participant	
		remained BSD and below the required 8 <sup>th</sup> grade level to be	
	į.	enrolled into skills training.	
		Training is not referenced in the ISS	
1458839	Amanda I. Wolfe	Telephone verification document lacks information for	
	Corrected telephone	verification of citizenship. Participant's birthday is missing on	
	verification	form.	
		No Documents to support Leadership Development activities.	
	The Martinsville	30 day lapse in case notes. No notes for: 3/2012, 6/2012,	
	youth program was	7/2012, 8/2012, 9/2012, 11/2012, 12/2012, 3/2013, 5/2013	
	stopped 12/31/2013	ISS list participant as participating in Occupational Skills	
		Training for C N A however no documentation to verify that	
	We had	participant took part in this training. Occupational Skills	
	implemented a PIP for future	Training was part of her initial ISS.	
	improvement.	Assessments are not listed in the ISS.	
			<u> </u>

		Missing activity codes for Transportation service and incentives provided to participant.	
		Dates of actual service do not agree with VaWC activity codes entered.	
1376494	Terrence D. Woody Corrected telephone verification	Telephone verification document lacks information for verification of citizenship. Participant's place of birth is missing.	
		Verification for SNAP Benefits is missing date that service began, number of person(s) on case and if the participant is part of the case.	
	The Martinsville youth program was stopped 12/31/2013	30 day lapse in case notes. No case notes for: 3/2012, 4/2012, 5/2012, 6/2012, 8/2012, 10/2012, 11/2012, 1/2013, 2/2013, 3/2013	
		No Post TABE Test was administered.	
	Mar to and	ISS does not reference BSD.	
	We had implemented a PIP for future	No activity code for Work experience activity.	
	improvement.	Dates in the VaWC for TABE Test do not coincide with documents in file.	
		No documents to support Leadership Development Activity.	
		ISS does not list Competencies mastered from the Work Experience Activity	
1614311	Kayla Dalton	No Documentation to support Leadership Development Activity	,
	We had implemented a PIP	30 day lapse in case note. No note for 1/2014	
	for future improvement.	Lack of detail description in ISS. Iss does not list assessments nor activities provided to Participant	
	Case note documents services	Occupational Skills Activity was not closed in a timely manner.	
	provided to client	Missing Activity codes for services provided.	
	LMI Data placed in file	LMI Data has not been provided as part of the Occupational Skills Training documents.	
		Activity for Occupational Skills still active and should be closed	

		due to completion of training.	
		ISS lack detailed description. Competencies or skills mastered as part of the work experience have not been listed.	
	Youth was placed in case closure	No performance evaluation conducted as part of the work experience.	
		No services are being provided to participant. Participant has obtained employment according to case notes. Case should be closed.	
1129713	Tracey R. Cheatham First case note states that youth came into the program pregnant	Pregnant/Parenting listed as barrier. Improper documentation used to support this. Birth of child was after enrollment of participant. CM used birth certificate of child as proof of barrier	
	We had implemented a PIP for future	No documentation to support activity Leadership  Development	
	improvement.	30 day lapse in case note. Not case notes for: 12/2012, 2/2013, 3/2013, 1/2014	
	Martinsville youth program was stopped on 12/31/2013	No Post TABE test was administered before anniversary date of participant.	
	12/31/2013	ISS lack detailed description. Assessment are not listed. CM placed case notes as part of the ISS.	
	Documentation in file to support from ARK of The Lamb Inc.	Missing activity codes for incentives, Transportation Supportive Service, background check and drug test.	
	transportation company	No documentation to support Transportation Supportive Service provided to the Participant.	
	LMI is in the file	No LMI Data to support Occupational Skills Training.	
	Didn't start work experience until	Work Experience is documented improperly in the VaWC	
	09/17	Work Experience Receipt form is missing from Timesheet period 9/17 through 9/13.	
1526590	LaVonna D. Giles	Telephone verification document lacks information for verification of citizenship. Participant's place of birth is	1-1-2
	All information is on verification including	missing.  No documentation in file to support Leadership Development	
ı	the state	ivo documentation in file to support Leadership Development	

Martinsville youth program was stopped on 12/31/2013

We had implemented a PIP for future improvement.

and Incentive provided to participant.

Case notes entered outside of timely data entry rule (14 days) contact date 10/15/2012 create date 10/30/12, contact date 8/2/2013 create date 8/20/2013.

30 day lapse in case notes. No case notes for: 12/2012, 5/2013, 6/2013, 1/2014, 2/2014

Activity codes 434, 425 extended without a case note description per VWL 11-02.

ISS lacks detailed description. Does not list competencies mastered from work experience provided to participant.

No Work Experience Evaluation in file.

Leadership Development provided with no documentation to support service.

Missing activity code for Incentives provided to the participant.

No documentation in file for Supportive service provided.